

Positioning Subcontractors for Success in a Changing ESCO Market

The market for subcontractors serving large energy service companies (ESCOs) is at an important crossroads. While strong government funding and continued demand for energy efficiency projects are sustaining activity today, structural changes in the project pipeline and buyer landscape are beginning to reshape the merger and acquisition (M&A) environment. Business owners who understand these trends and act strategically will be better positioned to capture maximum value when they decide to sell.

The Changing Nature of ESCO Projects

Over the past decade, ESCOs have driven significant growth for subcontractors by awarding contracts for large-scale lighting retrofits, HVAC upgrades, and other infrastructure improvements. Many of these projects were enabled by substantial federal and state funding initiatives, creating a robust backlog of work.

That backlog is now maturing. Many of the largest projects are nearing completion, and within a few years the availability of similarly sized contracts will diminish. For subcontractors, this shift has two key implications: growth will become harder to achieve organically, and the long-term visibility that investors seek may be less certain. As a result, business owners who delay a sale could face a more challenging market when they eventually decide to exit.

Shifting Buyer Dynamics

Currently, two broad categories of acquirers are active in the ESCO subcontractor space: financial buyers, such as private equity firms, and strategic buyers, which include larger subcontractors or related service providers.

Financial buyers have been a driving force in recent years, often seeking platform acquisitions—companies that can serve as the foundation for a broader roll-up strategy. These investors bring capital, acquisition expertise, and operational resources that can accelerate growth while allowing the acquired company to maintain its existing culture and management structure.

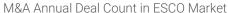
However, as the ESCO project pipeline tightens, many financial buyers are becoming more cautious. Without the promise of sustained large-scale projects, some are shifting their focus to other industries. This could reduce the pool of potential buyers for subcontractors in the coming years.

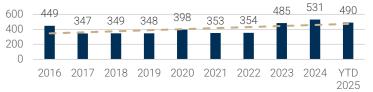
Strategic buyers remain engaged, but their motivations differ. They are typically looking to expand geographic reach, broaden service capabilities, and integrate operations for greater efficiency. While strategic acquisitions can be highly successful, they often involve more integration, cultural alignment, and operational change than sales to financial buyers. Without financial buyers in the market, competition for deals diminishes, which can put downward pressure on valuation multiples.

The Role of Consolidation

Consolidation among subcontractors is accelerating, driven both by market demand and ESCO expectations. Large ESCOs are increasingly awarding contracts that require a wider scope of services, higher safety standards, and greater operational capacity. Many subcontractors are responding by acquiring other businesses to quickly gain new capabilities rather than building them internally.

Private equity-backed roll-ups and large strategic subcontractors are actively executing multi-acquisition strategies to position themselves as the preferred partners for national ESCOs. For independent subcontractors, this creates a competitive challenge: waiting to sell may mean going to market against larger, well-capitalized competitors who are winning a greater share of contracts, resulting in declining revenue trends and tighter margins.





Financing and Deal Trends

One notable instrument in recent M&A activity is the increasing use of equity rollover structures. In these transactions, the selling owner retains a minority ownership stake in the newly capitalized business, enabling them to benefit from the future growth created under new ownership. When executed with a capable financial sponsor, this structure can significantly increase the total proceeds realized over time. The initial sale provides liquidity and diversification for the owner, while the retained equity participates in the value created by accelerated expansion.

Government Funding as a Catalyst

The market continues to benefit from substantial government investment, most notably through the Bipartisan Infrastructure Law. As of late 2024, approximately \$570 billion, representing nearly half of the law's total funding, had been announced across more than 66,000 projects nationwide¹. This funding is expected to sustain market activity for several more years, providing an opportunity for current owners to sell to buyers who can continue to grow the business and still achieve a successful exit in the medium term.

The timing of this funding is important. An owner selling today to a well-capitalized buyer could benefit from continued project awards for the next ownership cycle, positioning the company for another sale in roughly five years. In contrast, an owner who waits too long may find that both the funding cycle and the buyer pool have moved on.

Source: U.S. Department of Transportation

Timing the Market

Market timing in M&A is always a balance between current performance and future expectations. In the ESCO subcontractor segment, the convergence of a still-healthy buyer market, strong government funding, and ongoing consolidation creates a compelling case for considering a sale sooner rather than later

By acting now, owners can take advantage of active interest from both financial and strategic buyers, maximize competition for their business, and potentially structure a transaction that preserves their company's culture while positioning it for accelerated growth. Waiting may mean entering a softer market with reduced valuations, limited buyer options, and increased competitive pressure.

Conclusion

The ESCO subcontractor market remains attractive today, but its underlying dynamics are shifting. Large projects are being completed, the buyer pool is evolving, and consolidation is changing the competitive landscape. With substantial infrastructure funding still in place and M&A activity in the broader engineering and construction sector near historic highs, now is an opportune time for subcontractor owners to evaluate their strategic options.

Engaging in a conversation with an experienced M&A advisor can help owners understand current market conditions, assess their company's readiness, and determine the optimal timing and structure for a transaction. The choices made in the next 12 to 24 months could have a lasting impact on the value ultimately realized.

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